CITY OF EARLVILLE

INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

FOR THE PERIOD
JULY 1, 2015 THROUGH JUNE 30, 2016

CITY OF EARLVILLE EARLVILLE, IOWA

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OFFICIALS

(Before January 2016)

| Name | Title | Term Expires |
|---|--|--|
| | | |
| Dan Wheeler | Mayor | January 2016 |
| Bob Peters | Mayor Protem | January 2016 |
| Shannon Richardson Ed Gibbs Chris Rude Dale Smock | Council Member Council Member Council Member Council Member | January 2018 January 2016 January 2018 January 2018 |
| Linda Gaul | City Clerk | Indefinite |
| Luke Guthrie | City Attorney | Indefinite |
| | (After January 2016) | |
| Name | Title | Term Expires |
| Dan Wheeler | Mayor | January 2018 |
| Shannon Richardson | Mayor Protem | January 2018 |
| Jim Salow Ed Gibbs Chris Rude Dale Smock Linda Gaul | Council Member Council Member Council Member Council Member City Clerk | January 2020 January 2020 January 2018 January 2018 Indefinite |
| Luke Guthrie | City Attorney | Indefinite |



1415 Locust Street P.O. Box 743 Dubuque, IA 52004-0743 Phone | 563-582-7224 Fax | 563-582-6118

INDEPENDENT ACCOUNTANT'S REPORT ON APPLYING AGREED-UPON PROCEDURES

901 Spring Street
P.O. Box 294
Galena, IL 61036-0294
Phone | 815-777-1880
Fax | 815-777-3092

www.oconnorbrooks.com

To the Honorable Mayor and Members of the City Council

We have performed the procedures enumerated below which were established pursuant to Chapter 11.6 of the Code of Iowa enacted by the Iowa Legislature to provide oversight of certain Iowa cities. Accordingly, we have applied certain tests and procedures to selected accounting records and related information of the City of Earlville for the period July 1, 2015 through June 30, 2016. The City of Earlville's management, which agreed to the performance of the procedures performed, is responsible for the City's records.

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and the standards for attestation engagements contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

The procedures we performed are summarized as follows:

- 1. We reviewed selected City Council meeting minutes for compliance with Chapters 21, 372.13(6) and 380 of the Code of Iowa.
- 2. We reviewed the City's internal controls to determine if proper control procedures are in place and incompatible duties, from a control standpoint, are not performed by the same employee.
- 3. We reviewed security bond coverage for compliance with Chapter 64 of the Code of Iowa.
- 4. We obtained and reviewed the City Clerk's financial reports and selected bank reconciliations to determine whether the bank balances properly reconciled to the general ledger account balances and monthly financial reports provided to the City Council.

- 5. We reviewed City funds for consistency with the City Finance Committee's recommended Uniform Chart of Accounts (COA) and to determine required funds and fund balances are properly maintained and accurately accounted for.
- 6. We reviewed the City's fiscal year 2016 Annual Financial Report to determine whether it was completed and accurately reflects the City's financial information.
- 7. We reviewed compliance with Chapters 12C.2, 12B.10B and 556.1(12) of the Code of Iowa pertaining to required depository resolutions, investment policy and reporting of unclaimed property to the State of Iowa.
- 8. We reviewed debt, including general obligation and revenue bonds/notes, and related transactions for proper authorization and compliance with Chapters 75, 384 and 403.9 of the Code of Iowa and to determine whether the debt and related proceeds and repayments were properly accounted for.
- 9. We reviewed and tested selected tax increment financing (TIF) transactions, including receipts, disbursements and transfers, for compliance and accurate accounting, including compliance with the TIF reporting requirements of Chapter 384.22 of the Code of Iowa.
- 10. We reviewed the City's TIF debt certification forms filed with the County Auditor, including requests for collection of reduced TIF amounts and to decertify certain TIF obligations, as applicable, for proper support and compliance with Chapter 403.19(6) of the Code of Iowa.
- 11. We reviewed and tested selected receipts for accurate accounting and consistency with the recommended COA.
- 12. We reviewed voter approved levies for proper authorization in accordance with Chapter 384.12 of the Code of Iowa.
- 13. We reviewed and tested selected disbursements for proper approval, adequate supporting documentation, accurate accounting and consistency with the recommended COA and compliance with the public purpose criteria established by Article III, Section 31 of the Constitution of the State of Iowa.
- 14. We reviewed transfers between funds for propriety, proper authorization and accurate accounting.
- 15. We reviewed and tested selected payroll and related transactions for propriety, proper authorization and accurate accounting.
- 16. We reviewed the annual certified budget for proper authorization, certification and timely amendment.

Based on the performance of the procedures described above, we identified various recommendations for the City. Our recommendations are described in the Detailed Recommendations section of this report. Unless reported in the Detailed Recommendations, items of non-compliance were not noted during the performance of the specific procedures listed above.

These agreed upon procedures do not constitute an audit of financial statements or any part thereof, the objective of which is the expression of an opinion on the financial statements or a part thereof. Had we performed additional procedures, or had we performed an audit of the City of Earlville, additional matters might have come to our attention that would have been reported to you.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Earlville and other parties to whom the City of Earlville may report. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Earlville during the course of our agreed-upon procedures. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

O'CONNOR, BROOKS & CO., P.C.

O'Cornol, Brooks & Co., P.C

Dubuque, Iowa

September 29, 2016

DETAILED RECOMMENDATIONS

CITY OF EARLVILLE EARLVILLE, IOWA

DETAILED RECOMMENDATIONS

For the Period July 1, 2015 through June 30, 2016

A. <u>Segregation of Duties</u> - One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. It was noted that two employees perform most duties over the areas of cash, receipts, disbursements, payroll, utility billing, and financial reporting for the City.

In addition, the Earlville Volunteer Fire Department and Earlville Emergency Medical Services, Inc. each have one individual who performs most duties over the areas of cash, receipts and disbursements.

<u>Recommendation</u> - We realize segregation of duties is difficult with a limited number of employees. However, each entity should review its control procedures to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials. Independent reviews of reconciliations should be documented by the signature or initials of the reviewer and the date of the review.

B. <u>Separately Maintained Records</u> - The City of Earlville Voluntary Fire Department, Emergency Medical Service and Little League, maintain separate accounting records for certain operations. These transactions and resulting balances are not included in the City's accounting records.

Recommendation – Chapter 384.20 of the Code of Iowa states, in part, "A city shall keep accounts which show an accurate and detailed statement of all public funds collected, received, or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the City Council on a monthly basis.

C. <u>Financial Condition</u> – At June 30, 2016, the city had deficit balances of \$10,293 and \$7,195 in the Enterprise-Water and Enterprise-Sewer Funds, respectively.

<u>Recommendation</u> – The city should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial condition.

D. <u>Lease Purchase Agreement</u> – The Enterprise -Electric Fund had a net operating deficit, which may violate the resolution approving the lease purchase agreement.

<u>Recommendation</u> – The city should consider raising electric rates enough to bring the fund into compliance with the lease purchase agreement.

CITY OF EARLVILLE EARLVILLE, IOWA

DETAILED RECOMMENDATIONS

For the Period July 1, 2015 through June 30, 2016

E. <u>City Council Minutes</u> – Chapter 21.3 of the Code of Iowa requires that board minutes shall show the results of each vote taken and information sufficient to indicate the vote of each member present. The vote of each member present shall be made public at the open session. The minutes shall be public records open to public inspection.

<u>Recommendation</u> – The city should indicate the results of each board members vote on each issue voted on.